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Our role in public perception of CCS

P2010/66 Peta Ashworth Group Leader, Science into Society Presentation to CAGS CO₂ Workshop, 19th January 2010



Commonwealth Scientific & Industrial Research Organisation (CSIRO) today: a snapshot

Australia's national science agency

One of the largest and diverse in the world

Ranked in top 1% in 13 research fields

Internationally recognised staff

Over 6000 employees

Building national prosperity & wellbeing



CSIRO Flagship Program



| N IIII | Energy Transformed Flagship Developing clean, affordable energy and transport technologies for a sustainable future. | | Preventative Health Flagship Improving the health of Australians through disease prevention and early detection. |
|--------|---|---|--|
| - | Food Futures Flagship Transforming the agrifood sector through frontier technologies and partnering. | | Water for a Healthy Country Flagship Addressing the sustainable management of Australia's water resources. |
| 経験 | Light Metals Flagship Developing new ways to produce light metals, to reduce costs and energy use and improve performance. | ~ | Wealth from Oceans Flagship Focusing on delivering ocean-based economic, social and environmental wealth to the nation. |
| | Climate Adaptation Flagship Finding ways to adapt to the impacts of climate change and variability. | | Minerals Down Under Flagship Coordinating minerals research to ensure the competitiveness of Australia's resource base. |
| \geq | Future Manufacturing Flagship Using nanotechnology to create a new wave | | |

of industries and add value to existing manufacturing.



The value of social research and communication

- A major risk to technology adoption is if there is no appropriate engagement with stakeholders during the development process.
- Public attitudes to new technologies can change over time however, once formed they can be slow to change
- Social research can
 - enhance technology outcomes through a better knowledge of the end user environment,
 - identify societal issues and suggest strategies for addressing them
 - increase the awareness of new technology development





Target audiences

Influential Stakeholders

| Politicians Media Finance | CEO's Insurance NGO's | Policy Makers | \$\$\$\$ Special functions Large group process |
|---------------------------------|-----------------------------|---------------|--|
| Community | | | Energymark – round table discussions |
| Education | | | Energy savings handbook Scientists in Schools, |
| | | | CarbonKids! |
| Project specific | | | Local regions |



Roadmap of CCS Communication Activities



Community Consultation Media study CSIRO

Common findings: Benefits and concerns

| BENEFITS | CONCERNS | | | | |
|---|--|--|--|--|--|
| It may provide a good bridge to the future low carbon economy | Safety risks of a CO ₂ leak | | | | |
| If successful, we can avoid large quantities of CO_2 from release to the atmosphere | The risk of contamination of ground water | | | | |
| Allows continued use of fossil fuels, which provides an economic advantage for some countries | Will it harm plants and animals near storage sites? | | | | |
| Enhanced energy security around the world | Assumption that CO ₂ is explosive | | | | |
| Helps to clean up coal fired power plants for developing countries who need access to energy | Is it the wrong solution for climate change, a band-aid? | | | | |
| Allows emissions to be reduced without having | Are there enough available storage sites? | | | | |
| to change lifestyle too much | It appears to require a large infrastructure which does not necessarily exist today | | | | |
| | Long term viability issues Cost – economic efficiency Scale required for successful CO ₂ mitigation | | | | |
| | | | | | |
| | | | | | |
| | It is an unknown technology | | | | |
| | Should not be pursued at the expense of renewable energy sources | | | | |

Source: Ashworth et al. (2009). From research to action: Now we have to move on CCS communication. *International Journal of Greenhouse Gas Control*



CCS Consultation in China

| Project | Authors | Feature | | | | |
|------------------------------|-------------------------|--|--|--|--|--|
| BP/DTI CCP2 Communication | Reiner et al., 2007 | Cambridge in collaboration with Chinese Academy of Social Science, China Coal Information Institute and South China University of Technology | | | | |
| EPRG | Liang, 2008 | Aim to understand the institutional framework of Chinese sector, more qualitative assessment. | | | | |
| CAPPCCO | Reiner & Liang, 2008 | Focus on industry opinions and investigated stakeholder behaviour patterns in decision making | | | | |
| HIT Study | Liang & Wu, 2009 | Conduct semi-structured interviews to acquire information about barriers and incentives for the CCS deployment in China | | | | |
| STRACO2 | ACCA21, 2009 | Understand technology and policy preference, risks concerns as well as potential financial sources | | | | |
| NZEC | Reiner & Liang, 2009 | Investigate the technical, regulatory and financial schemes for the first CCS demonstration project as well as long term deployment | | | | |

Source: Reiner & Liang, 2009. Stakeholder Perceptions of Demonstrating CCS in China p.42 http://www.nzec.info/en/assets/Reports/CamNZECWP52finalrevisions97-03v28aug09Update.pdf



Preferred energy source/technology 1= high preference 11= lowest preference

| | Feb, 2008 Youth 29 | | Mar, 2008 Brisbane 60 | | Jun, 2008 Melbourne 47 | | Nov, 2008 Perth 62 | | Feb, 2009 Adelaide 131 | |
|------------|----------------------|-------|--------------------------|-------|---------------------------|-------|-----------------------|-------|---------------------------|-------|
| | | | | | | | | | | |
| | Before | After | Before | After | Before | After | Before | After | Before | After |
| | % | % | % | % | % | % | % | % | % | % |
| Solar | 1.7 | 1.8 | 2.1 | 1.9 | 1.9 | 2.1 | 3.0 | 2.1 | 2.1 | 2.5 |
| Wind | 2.9 | 2.4 | 3.1 | 3.3 | 2.6 | 2.7 | 2.5 | 2.8 | 3.1 | 3.6 |
| Wave/Tidal | 4.3 | 4.6 | 4.3 | 4.7 | 4.4 | 5.3 | 4.4 | 4.1 | 5.2 | 6.8 |
| Geothermal | 4.2 | 4.0 | 4.9 | 5.2 | 6.1 | 6.7 | 5.5 | 6.1 | 4.8 | 3.8 |
| Nat. Gas | 6.6 | 6.2 | 6.5 | 6.0 | 5.6 | 6.1 | 6.6 | 6.4 | 5.8 | 6.0 |
| Hydro | 5.6 | 5.9 | 5.2 | 5.3 | 5.5 | 5.6 | 5.1 | 6.5 | 5.7 | 6.3 |
| Biofuels | 5.8 | 5.9 | 6.2 | 5.5 | 7.0 | 6.4 | 7.2 | 6.7 | 6.7 | 6.7 |
| CCS | 6.5 | 6.2 | 6.7 | 7.0 | 7.1 | 5.7 | 6.9 | 7.2 | 6.5 | 4.3 |
| Coal | 9.6 | 9.6 | 8.8 | 8.7 | 8.6 | 8.4 | 9.0 | 8.6 | 8.7 | 8.4 |
| Nuclear | 8.7 | 9.4 | 8.8 | 9.1 | 8.5 | 8.2 | 6.9 | 6.6 | 7.7 | 8.3 |
| Oil | 9.9 | 9.8 | 9.2 | 9.1 | 8.8 | 8.8 | 9.2 | 8.9 | 9.1 | 9.0 |



Preferred energy technology to address global warming



storage technologies. GHGT-8

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How strongly do you agree or disagree with CCS 1= strongly disagree 7= strongly agree

| | Feb, 2008 | | Mar, 2008 | | Jun, 2008 | | Nov, 2008 | | Feb, 2009 | |
|---------------------|----------------|------|-------------|---------|--------------|---------|-----------|---------|--------------|---------|
| | Youth 29 | | Brisbane 60 | | Melbourne 47 | | Perth 62 | | Adelaide 131 | |
| | Before After % | | Before | After % | Before | After % | Before | After % | Before | After % |
| | % | | % | | % | | % | | % | |
| Strongly disagree | 6.9 | 3.6 | 8.6 | 10.2 | 2.1 | 2.1 | 1.6 | 4.8 | 1.5 | 0 |
| Moderately disagree | 13.8 | 10.7 | 5.2 | 1.7 | 2.1 | 4.3 | 4.8 | 4.8 | 3.1 | 2.3 |
| Disagree | 0 | 14.3 | 6.9 | 5.1 | 14.9 | 4.3 | 1.6 | 6.5 | 5.3 | 3.8 |
| Unsure | 48.3 | 25 | 48.3 | 32.2 | 59.6 | 14.9 | 54.8 | 21 | 47.3 | 9.9 |
| Agree | 13.8 | 35.7 | 8.6 | 27.1 | 6.4 | 40.4 | 22.6 | 37.1 | 10.7 | 22.1 |
| Moderately agree | 13.8 | 7.1 | 17.2 | 13.6 | 8.5 | 19.1 | 9.7 | 17.7 | 13 | 38.2 |
| Strongly agree | 3.4 | 3.6 | 5.2 | 10.2 | 6.4 | 12.8 | 4.8 | 6.5 | 17.6 | 23.7 |
| Missing responses | 0 | 0 | 0 | 0 | 0 | 2.1 | 0 | 1.6 | 1.5 | 0 |
| Total | 100 | 100 | 100 | 100.1 | 100 | 100 | 99.9 | 100 | 100 | 100 |

Ashworth et al. (2008) Engaging the public on Carbon Dioxide Capture and Storage: Does a large group process work? GHGT9



US DOE Regional Partnerships – Predominance of Social Concerns

- Among all groups, most strongly expressed concerns were:
 - trust in authority
 - concern about the fairness of CCS implementation procedures
- Public perceptions of the risk of technology do not occur in a vacuum. People bring to their evaluation of a particular technology their cultural frame of reference: differing values, experiences, way of interpreting and responding.
- Technology and decisions about risk (level and acceptability) are essentially social in origin and effect.
- Resolution of safety issues related to leakage, seismicity and containment are essential to successful deployment of CCS.
- But, *management* of these risks is the critical factor for public acceptance
 - How can we have a say in what happens?
 - Will the process be fair and will anyone listen to us?
 - Can we **trust** the project developers and government to take care of problems
 - What have our previous relationships with these entities shown us?
 - What is the **benefit** to the community
 - How does the project fit or improve our way of life?



Stakeholder perceptions of demonstrating CCS in China

- Assess the potential challenges and opportunities for CCS projects
- Criteria used to determine sample population:
 - "have significant current or potential influence on CCS demonstration projects or deployment in China"
 - Regional and sectoral sample population diverse in nature
 - Limit of 30% of each type of institution & less than 20% was from community working directly on CCS
- Surveyed 131 Chinese stakeholders from 68 key institutions
- 27 provinces and regions
- 31 face to face interviews and an online survey
- 60% of respondents outside of Beijing
- 90% spent more than half their time on energy and environment issues
- Less than 20% spent half of their time or more on CCS

Source: Reiner & Liang, 2009. Stakeholder Perceptions of Demonstrating CCS in China http://www.nzec.info/en/assets/Reports/CamNZECWP52finalrevisions97-03v28aug09Update.pdf



Results: Stakeholder perceptions of demonstrating CCS in China

- "CCS and climate change are relatively new topics in China"
 - 90% had heard of both CCS and climate change
 - 7% heard only of climate change
 - 4% heard of neither
- 21% felt climate change is a serious problem in the near future
- 45% felt climate change will be a serious problem in the distant future
- Over 80% felt it would be difficult or very difficult to achieve a deep cut in emissions in China over the next 20 years
 - Most believed coal dominated energy sector will not change in China in near future
 - Optimistic: Current ambitious national energy conservation policy
 - Skeptical:
 - Growing demands for energy related to increased GDP;
 - Constraints on implementation with current environmental regulatory framework;
 - Perceived higher urgency of serious local pollution problems i.e. water and air quality

Source: Reiner & Liang, 2009. Stakeholder Perceptions of Demonstrating CCS in China http://www.nzec.info/en/assets/Reports/CamNZECWP52finalrevisions97-03v28aug09Update.pdf



Results: Stakeholder perceptions of demonstrating CCS in China

- Chinese stakeholders generally believed the energy penalty from CCS would have a negative impact on the security of energy supply
 - Contrasts with other parts of the world
- Perceived advantages of developing CCS demos in China
 - Demonstrate Chinese governmental effort in combating climate change
 - Potentially creating an advantage for Chinese power companies for investing in CCS technologies
- National Development and Reform Commission (NDRC) perceived as most important institution in authorising first commercial scale CCS demo projects.
- Next local government, Ministry of Science and Technology (MOST) and Ministry of Finance (MOF)
- NDRC & Ministry of Environment Protection (MOEP) regulating and monitoring operations of CCS demonstration projects

Source: Reiner & Liang, 2009. Stakeholder Perceptions of Demonstrating CCS in China http://www.nzec.info/en/assets/Reports/CamNZECWP52finalrevisions97-03v28aug09Update.pdf



Considerations for consultation

- Varying levels of knowledge about climate change and its causes need this to accept CCS
- Still limited knowledge about CCS
 - Knowledge greater among more educated participants
 - Very little knowledge of the potential scale required
- Any communication needs to be in context of climate change mitigation suite of options
- CCS is a bridging technology to a more sustainable future
- CCS investment not at expense of renewables
- Need for a trusted and knowledgeable expert as the messenger
- Greater emphasis needed on procedural and management concerns
- Associated need for upfront social analysis and planning
- Need to provide scientific based information, includes benefits and risks
 - information on natural/industrial analogues will assist risk perception
- Communication about how other people or organisations view CCS will influence acceptance – what are the messages



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